Regulating the New Cashless World

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How Will Regulators Keep Up Payments Evolution?

 Law and regulation lags behind new technology and innovative business models

 Critical analysis of common regulatory response to innovation can provide lessons to facilitate development of an efficient and appropriately-scaled legal and regulatory system



Example: U.S. Money Transmitter Laws

 Generally, regulate the business of receiving money or value for the purpose of transferring it to another place or location

 Imposes licensing, bonding, reporting and other requirements

 Generally, no explicit exemptions that clearly remove new and emerging payment products from regulation

Uncertain Scope

 Many payment innovations simply were not contemplated at the time of enactment

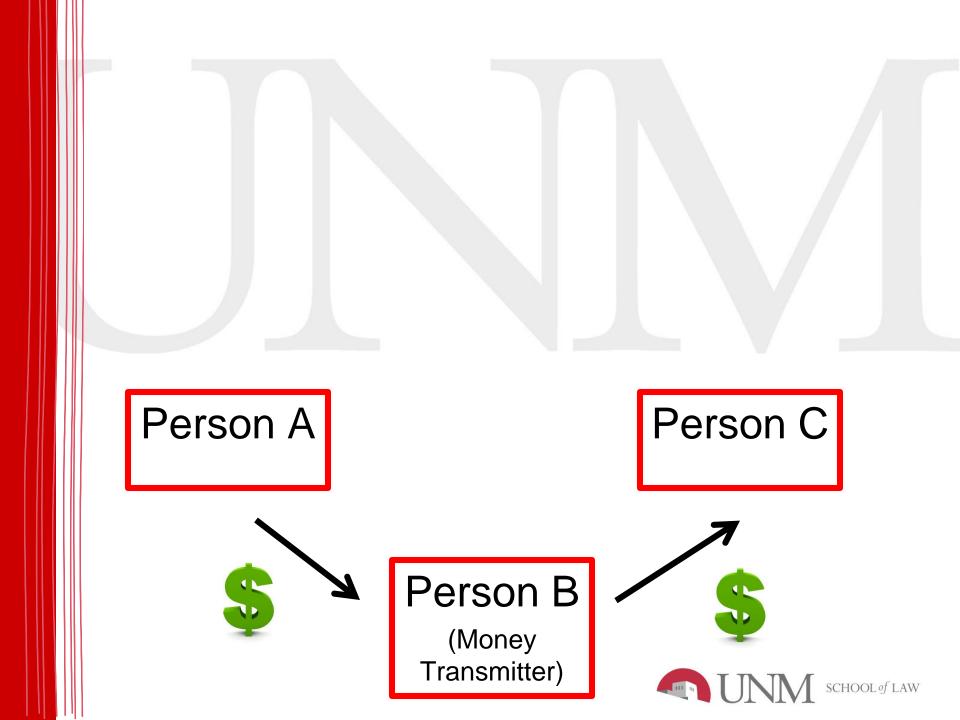
Unclear whether and how existing regulations apply to payment innovation



Typical Regulatory Response:
Early Stage
Silence

 Guidance (informal and formal) focused narrowly on whether existing regulation applies – often based on plain language





Deficiencies

 Fails to consider unique characteristics

ORegulatory requirements under existing law may be ill-suited for extension

OPurpose of existing regulation may not be advanced (or implicated to the same degree)



Deficiencies

 Fails to develop a consistent and comprehensive regulatory framework

OResponse is limited to discrete issues that fall within the ambit of a particular regulatory body's purview

OResponse therefore is developed in a "regulatory silo"



Payment Innovations Touch On Many Regulatory Issues Consumer Protection Anti-Money Laundering Use of Payment System for Other **Criminal Activities** • Data Security and Privacy Safety and Soundness Tax Securities and Investments Monetary Policy

Takeaway #1

 Regulators and legislators must learn about the functionality of payment innovations and recognize any unique attributes

O"One-size-fits-all" regulation is often problematic

ODo not be afraid of engaging industry



Takeaway #2

 Regulators and legislators should take a more holistic and comprehensive approach to developing regulation

OConsidering the extension of existing laws and regulatory frameworks should only be the starting point

OThe purpose/intent of existing laws and regulations can provide valuable guidance, <u>but</u> don't be afraid to think outside the box.



Takeaway #3

 Developing regulation for payments innovation requires crosscommunication and collaboration amongst all interested parties and regulatory bodies

ODeveloping consistent and cohesive regulation requires: (1) identification of the wide-range of regulatory considerations raised by payment innovations; <u>and</u> (2) engagement of all interested parties.



